

**Incarceration Prevention Reduction Task Force
Legal & Justice System Committee Meeting**

December 11, 2018

Whatcom County Courthouse Conference Room 514, 311 Grand Avenue, Bellingham WA
11:30 a.m. - 1:30 p.m.

AGENDA

If you plan to bring handouts to this meeting, bring at least 15 for committee members and the file.

Topic	Requested Action	Presenter	Packet Page(s)
1. Call to Order <ul style="list-style-type: none">• November 13, 2018 Meeting Summary Review	Review	N/A	1 - 2
2. Restorative Community Coalition presentation on research into the effects of incarceration	Information	Restorative Community Coalition	3
3. Discussion of RCC presentation	Discussion	N/A	N/A
4. Planning for Eric Richey presentation at January 8, 2019 Legal & Justice Systems Subcommittee meeting	Discussion	N/A	N/A
5. Planning for joint work between Legal & Justice Systems Subcommittee and Behavioral Health Subcommittee	Discussion	N/A	N/A
6. 2019 Work Plan	Discussion	N/A	4
7. Other Business			
8. Public Comment			
9. Adjourn			

2019 MEETING SCHEDULE

IPR TASK FORCE Bi-monthly on various Mondays 9-11 a.m. Courthouse Rooms 513/514 311 Grand Ave., Bellingham	COMMITTEES				
	BEHAVIORAL HEALTH various Mondays 2:30-3:30 Health Department Creekside Room 509 Girard, B'ham	INDEX First Thursday 1:30-3:00 Courthouse Rooms 513/514, 311 Grand Avenue, B'ham	LEGAL & JUSTICE SYS. 2 nd Tuesday 11:30 am-1:30 pm Courthouse Room 514 311 Grand Ave., Bham	TRIAGE FACILITY Bi-monthly 3 rd Thursday 9:30-11:00 a.m. Courthouse Room 513 311 Grand Avenue, B'ham	STEERING As needed 9:30-11:00 a.m. Courthouse Room 513 311 Grand Ave., Bham
February 4 April 15 June 10 August 12 October 14 December 16	January 14 February 4 March 4 April 15 May 13 June 10 July 8 August 12 September 16 October 14 <i>(No regular meeting in November)</i> December 16	January 10** February 7 March 7 April 4 May 2 June 6 July 11** August 1 September 5 October 3 November 7 December 5	January 8 February 12* March 12 April 9 May 14 June 11 July 9 August 13 September 10 October 8 November 12 December 10	January 17 March 21 May 16 July 18 September 19 November 21	New Year (follow up): January 24 Annual Report: April 4 May 30 August 1 Budget & New Year (planning): October 3 December 5

The most up-to-date meeting schedule can be found online at:
<http://wa-whatcomcounty.civicplus.com/calendar.aspx?CID=40>,

Incarceration Prevention and Reduction Task Force
Legal & Justice Systems Subcommittee
Meeting Summary for November 13, 2018

1. Call To Order

(Note: Discussion of agenda items began at 11:35 a.m. A quorum of members was not present until 11:45 a.m.)

Members Present: Angela Anderson, Deborra Garrett, Stephen Gockley, Raylene King, Moonwater, Darlene Peterson

Also Present: Kristin Hanna (proxy for Deborah Hawley)

Members Absent: Jill Bernstein, Bill Elfo, Deborah Hawley, Dave McEachran, Peter Ruffatto

Review September 11, 2018 Meeting Summary

There were no changes.

3. Other Business

Gockley reported on the Pretrial Processes Work Group, including funding for 2019-2020.

The committee members discussed text message reminders for Superior Court defendants and the pretrial risk assessment tool.

Gockley reported on recent State reports on criminal justice issues, including domestic violence.

The meeting came to order at 11:45 a.m. in the Whatcom County Courthouse Conference Room 514, 311 Grand Avenue, Bellingham when quorum of members was present.

Gockley reported on the Steering Committee discussion about reorganizing the Task Force into the Law and Justice Council and potential future presentations before the Committee.

2. Review work plan and prioritize next steps

Gockley submitted and read from a handout (*on file*) on the pending and potential areas of study for 2019.

The Committee discussed:

- The shift from phone call reminders to text reminders
- Regular warrant quash processes that are available now
- The lack of methadone medicine assisted treatment (MAT) at the Yakima jail
- The Impact of Superior Court delays in case processing on municipal court charges
- The process of identifying race and ethnicity and potential bias in the system, and the need for improved data
- Case processing and national average and efficiency

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- Engaging staff that work in the juvenile criminal justice system to discuss juvenile justice and detention
- Getting an update from the Domestic Violence and Sexual Assault Services (DVSAS) after their new offender treatment program gets up and running

Gockley will formally invite Mr. Richey to in December or January to discuss his priorities and goals and will also contact people involved in the Juvenile justice system.

Anderson and Garrett will have a beginning conversation about case processing.

The Committee may schedule a presentation from the Restorative Community Coalition in January to research on chronic post-traumatic stress disorder (PTSD).

4. Public Comment

Mark Gardner spoke about the Adverse Childhood Experiences Score (ACES) and expanding the Ground level response and coordinated engagement (GRACE) program, internal versus external processes in the criminal justice system, and how each work plan item relates to the others.

Heather McKay spoke on the ACLU concerns with pretrial risk assessment tool, juvenile justice and social discipline, and the experience of being in jail.

Irene Morgan spoke about the potential to make the system kinder to people in the criminal justice system.

Joy Gilfilen spoke on a Restorative Community Coalition presentation, jail trauma, and implicit bias against offenders in the system.

5. Adjourn

The meeting adjourned at 1:00 p.m.

Blind Spots: Charting the Unexpected Findings After Mapping the Impacts of Whatcom County Jail Trauma

Dec. 11, 2018

TO: Legal and Justice Systems Committee
Incarceration Prevention and Reduction Task Force

FROM: Joy Gilfilen, Researcher and Study Author, Restorative Community Coalition President 2010-2018
360-739-7493 – joythinks@gmail.com

RE: 2018 Qualitative Ethnographic Research Report - Blind Spots: Charting the Unexpected Findings after Mapping the Impacts of Whatcom County Jail Trauma

The 30 minute presentation contains the following primary material with 15 minutes of Q & A to follow.

- 1) Introduction of the purpose and background context of the 53 case studies and 26 family members interviewed and a discussion of the methodology and mapping process by which the case study interviews were conducted. (5 min)
- 2) OPML - Blind Spots Report focuses on the critical impacts of the first 24-72 hours held in captivity. This report presents the Whatcom County Jail Trauma Chart. It overlays the legal process of the justice system as it intersects with the two different stages of psychological impact on how people involved are affected.

The key “Unexpected Finding” is that there are psychological, emotional, fiscal as well as physical impacts on the people that have not been discussed by anyone striving to improve the system. The impacts are typically unrecognized, are seldom discussed in polite company, and people hold them inside in silence, yet they clearly have huge mental health impacts down the road. When not mitigated, they can be the predictors of and the precursors to the appearance of Complex-Post Traumatic Stress Disorder. (15 min.)

- Phase 1 – *Radicalized Acute Distress under Duress* (RADD) is about how people react at the point of the 911 call and the incident and then are impacted by the arrest process as trauma compounds.
 - Phase 2 – *Repetitive Accelerated Trauma* (RAT) is about how people are impacted by the deep fear of captivity, react in hostile conditions, and then face the courts unprepared and under duress.
- 3) Presentation by Cherika Ashmann, LICSW, MHP, CMHS. She discusses experiences working with people dealing with many levels of complex trauma. Chericka has her BA in Chemical Dependency, a Masters of Social Work (MSW), a Doctor of Social Work (DSW). She will discuss challenges, opportunities, the power of mitigation and therapies on the leading edge of research. (10 min)
 - 4) Questions and Answers (15 minutes) and final comments.

Legal & Justice System Subcommittee Work Plan Items:

Implement policies and procedures that will reduce number of bench warrants issued for FTAs

- Increase opportunities for people to resolve outstanding warrants
- Courthouse jail alternatives screening kiosk, including better transportation and other resources for court clients
- Conversations from the City of Bellingham and the small Cities about their practices.

- Develop mechanisms to prevent jail admissions for violations of probation/parole
- Review probation violations
- Use electronic home monitoring (EHM) to facilitate improvements throughout Whatcom County criminal justice system, including: post-trial, use of private EHM providers, used to reduce bench warrants

Expand book-and-release practices, including at municipal police stations

- Pre-arrest Diversion

Facilitate opportunities for individuals to pay off fines assoc. with moving violations

- Review strategies for reducing fines/interest
- Licensing Review

Consider restorative practices and their role in preventing incarceration

- Create some space on an upcoming Task Force agenda for an introductory presentation on RJ
- Research, map, and organize existing programs elsewhere (i.e. do a scan of where and how has RJ been applied)
- Committee to discuss and explore what may be of interest to pursue locally
- Bring to the Task Force a summary of research and recommended steps
- Concurrently, keep a pulse on other emerging local interests in RJ practices (e.g the DV Commission)

Reentry Support

- Community Resource handout for defendants: collect list of resources from Health Department and/or IPRTF Behavioral Health Committee
- Community Resource handout for defendants: Identify resource categories (housing, job seeking, healthcare, etc.) and other resources in the community that exist but are not included in the list from Behavioral Health
- Community Resource handout: Identify who the handout will go to and when
- Community Resource handout: format and design the handout
- Connections to Community Services: See above, community resource handout
- Ease of entry for behavioral health services
- Review information from Christopher Poulos at IPRTF April 2018 meeting and determine if the LJS Committee wants to move forward with any of his proposed reentry programs

Other:

- Get updated statistics
- Better use of jail alternatives/Division Street Resources
- Defense counsel to help defendants who plea to jail alternatives complete their paperwork
- Support Sheriff's request for more staffing to do this work: Review additional services requests for 2019-2020 Biennium
- Support Sheriff's request for more staffing to do this work: Draft a letter of support to the County Executive and County Council of the Sheriff's additional services requests